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DO THE BENEFITS OF THE CURRENT UK
REGULATORY/COMPLIANCE REGIME REGARDING
REMUNERATION COMMITTEES' DETERMINATION OF
EXECUTIVE PAY AND ITS DISCLOSURE JUSTIFY THE
OBLIGATIONS IMPOSED?

Word Count: 14,992.

LLM 2013 - 2014

International Corporate Governance, Financial Regulation and Economic Law (ICGFREL)

DO THE BENEFITS OF THE CURRENT UK REGULATORY/COMPLIANCE REGIME REGARDING REMUNERATION COMMITTEES' DETERMINATION OF EXECUTIVE PAY AND ITS DISCLOSURE JUSTIFY THE OBLIGATIONS IMPOSED?

This paper is in fulfilment of part of the requirements of the ICGFREL LLM

Institute of Advanced Legal Studies

University of London

August 2014

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Dissertation:	"DO THE BENEFITS OF THE CURRENT UK REGULATORY/COMPLIANCE REGIME
	REGARDING REMUNERATION COMMITTEES' DETERMINATION OF EXECUTIVE PAY
	AND ITS DISCLOSURE JUSTIFY THE OBLIGATIONS IMPOSED?"
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Due date: 2	^d September 2014
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ABSTRACT

This paper examines the applicable regulatory/compliance regime concerning RCs' determination of

executive pay and its disclosure. It hypothesises that although the results of UK regulation have been

very beneficial overall (i.e., the benefits do indeed justify the obligations imposed), particular UK

corporate governance failures regarding executive pay have arisen due to the combination of the

applicable regulatory regime with other factors. It finds that in respect of accountability and

transparency very considerable progress has been made; however, regarding the pay-performance

linkage in particular much remains to be done concerning 'rewards for failure', the need for a longer-

term time horizon and LTI design generally.

Although this paper concludes that its hypothesis is correct, six recommendations are made for

future improvement regarding (i) regulation, (ii) institutional shareholders, (iii) remuneration

committees, (iv) remuneration committee advisors/in-house executive compensation HR specialists,

(v) remuneration package design, and (vi) corporate ethics/behaviour. The goal of improvement is

well worth striving for because corporate governance failure on executive pay harms the concept of

responsible capitalism and the success of companies on which UK jobs and taxes depend.

Key words. executive pay: pay regulation: pay disclosure: 'rewards for

failure': remuneration committees: remuneration consultants: institutional shareholders:

corporate ethics.

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LIST OF ABBREVIATIONS

ABI Association of British Insurers

AGM Annual General Meeting

BIS Department of Business, Innovation and Skills

CEO Chief Executive Officer

CFO Chief Financial Officer

CRD Capital Requirements Directive

DB Defined Benefit

DC Defined Contribution

DFA Dodd-Frank Wall Street Reform and Consumer Protection Act 2010

DRR Directors' Remuneration Report

EC European Commission

ED Executive Director

EPS Earnings Per Share

EU European Union

FCA Financial Conduct Authority

FRC Financial Reporting Council

FSA Financial Services Authority

GFC Global Financial Crisis 2007/2008

HPC High Pay Commission

ICGN International Corporate Governance Network

IPPR Institute for Public Policy Research

ISS Institutional Shareholder Services

IVIS Institutional Voting Investor Services

LTA Lifetime Allowance

LTI Long-term Incentive

NAPF National Association of Pension Funds

NED Non-executive Director

OECD Organisation for Economic Co-operation and Development

PIRC Pensions Investment Research Consultancy

RC Remuneration Committee

RREV Research Recommendations Electronic Voting

SOX Sarbanes-Oxley Act 2002

SRD Shareholder Rights Directive

STI Short-term Incentive

SYSC Senior Management Arrangements, Systems and Controls

TSR Total Shareholder Return

TW Towers Watson

UCITS Undertakings for the Collective Investment in Transferable Securities

UKCGC UK Corporate Governance Code

UKSC UK Stewardship Code

VC Voluntary Code of Conduct for Remuneration Consultants

WW Watson Wyatt.

CHAPTER 1

1. INTRODUCTION AND SCOPE

Executive pay in the UK excites the interest of academics, politicians, regulators, the media, company investors/institutional shareholders, business leaders, the working population and the country at large. The rise in UK executive pay levels since the 1980s is widely condemned by most such groups – as being out of line with pay growth amongst the workforce generally and not being appropriately linked to performance (so-called 'rewards for failure').

Although this paper covers two aspects of UK executive pay in particular – namely, the applicable regulatory/compliance regime regarding RCs' determination of executive pay and its disclosure – in order to provide the appropriate setting for review and recommendations for future reform it necessarily includes certain other executive pay areas. The context within which the various aspects are reviewed and considered is 'agency theory', and whether benefits arising from regulation justify the obligations imposed.

In the UK the process by which RCs determine executive pay (and its subsequent disclosure) is highly regulated via legislation, listing rules and self-regulation contained in institutional investor codes and guidelines. However (with the exception of certain financial services – specific aspects), board/senior executive pay is not specifically regulated on matters such as basic salary levels, STIs and LTIs, together with the size/level of the remuneration package overall. Having said this, the direction since 1980 has been for publicly-quoted companies to be subject to very considerable regulatory and other constraints on executive remuneration packages. The charge was originally led by institutional shareholders, but detailed legislation has followed in its wake.

Accordingly, the UK regime is not one where RCs can simply pay what they want to EDs (and senior management) and without disclosure to and, indeed, the voting approval of shareholders in certain cases. For example, LTIs using newly-issued share capital have always required shareholder approval and since 2002 there has been a shareholders' annual advisory vote on the DRR. Annual election for directors were introduced in 2010 and now a binding vote has been added for remuneration policy (the advisory vote is 'backwards looking', whereas the binding vote 'looks forward'). So the UK is a highly regulated environment, yet criticisms of executive pay grow apace.

This paper's hypothesises that although the results of regulation have been very beneficial overall (i.e., the benefits do indeed justify the obligations imposed – with the important caveat that certain recommended future improvements are set out), particular UK corporate governance failures regarding executive pay have arisen due to the combination of the applicable regulatory regime with other factors. Brian Main's 2007 publications show the challenges entailed in RCs original responsibility for policing the probity of the pay determination process now being supplemented by their far more demanding role as key players in the strategic human resource management of companies, together with the influence of institutional shareholders channelling RCs down 'tramlines' of remuneration package design (which can replicate unwelcome aspects of fund managers' own incentive arrangements). Top FTSE boardroom/executive pay has massively increased (but so has the size, complexity and globality of companies), whilst the motivational psychology of incentive pay has been insufficiently taken into account.

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¹ Brian Main, Calvin Jackson, John Pymm and Vicky Wright 'The Remuneration Committee and Strategic Human Resource Management' (2007) Corporate Governance: An International Review 16 (3) 235-238 Accessed 12th June 2014.

² Brian Main, Calvin Jackson, John Pymm and Vicky Wright 'Questioning the Remuneration Committee Process' (2007) Working Paper

RCs have struggled in effectively discharging the duties they are now charged to perform. The way in which RCs operate, the tasks they need to carry out and the stakeholders they perforce must satisfy, have all combined to make RCs' role far more demanding and, some would argue, almost impossible to perform in a way that successfully reduces criticisms of executive pay.

This paper concludes its hypothesis is correct. UK pay regulation over the past 35 years has been greatly beneficial and justifies the obligations imposed. On accountability and transparency 'UK PLC' has seen very considerable corporate governance improvements; however, in respect of performance-linkage in particular much remains to be done regarding 'rewards for failure', the need for a longer-term time horizon and LTI design generally.

Set out in this paper are six recommendations for future improvement concerning (i) regulation,

(ii) institutional shareholders, (iii) remuneration committees, (iv) remuneration committee

advisors/in-house executive compensation HR specialists, (v) remuneration package design, and

(vi) corporate ethics/behaviour. It seeks to be the first step in a process requiring further work to

be undertaken. The goal is well worth striving for because corporate governance failure on executive

pay aspects harms the concept of responsible capitalism and the success of companies on which UK

jobs and taxes depend.

Chapter 2 of this paper reviews the UK regulatory framework for executive pay regulation – it covers both RCs' determination of executive pay and the subsequent disclosure of pay/remuneration policies and packages. Chapter 3 deals with the comparative perspective, looking at the position respectively in the USA, EU, Germany, France and Japan. The paper then continues with Chapter 4's findings and discussion arising out the material in Chapters 2 and 3, respectively. Finally, Chapter 5 contains conclusions and six recommendations based on the foregoing review and analysis.

CHAPTER 2

2. UK REGULATORY FRAMEWORK

2.1 Agency issues

Brian Main states: 'the problems of creating incentives for the top managers of an enterprise where ownership is widely dispersed (...) gained the label of separation of "ownership from control".' He cites Adam Smith⁴ in respect of the former proposition and Adolf Berle and Gardiner Means regarding the latter⁵, and states that: 'the dominant theoretical approach to the modern version of this problem is agency theory, which points to the use of an appropriately designed reward mechanism as a way of aligning the interests of the directors with those of the owners' – the first aspect being attributed to Michael Jensen and William Meckling⁷ and the second to Kevin Murphy. Main cites Jensen and Murphy: 'agency theory predicts an optimal contract will tie the agent's expected utility to the principal's worth; therefore agency theory predicts that CEO compensation policies will depend on changes in shareholder wealth'. ¹⁰

³ Main, note 1, 3.

⁴ Adam Smith *An Inquiry Into the Nature and Causes of the Wealth of Nations* (The University of Chicago, 1976), 264.

⁵ Adolf Berle and Gardiner Means *The Modern Corporation and Private Property* (Macmillan Co, 1932), 25.

⁶ Main, note 3.

⁷ Michael Jensen and William Meckling 'Theory of the Firm: Managerial Behaviour, Agency Costs and Ownership Structure' (1976) Journal of Financial Economics, 3 (4) 305 – 360.

⁸ Kevin Murphy 'Executive Compensation' in Otley Ashenfelter and David Card (eds.) *Handbook of Labour Economics* (McGraw–Hill, 1999).

⁹ Main, note 3.

¹⁰ Michael Jensen and Kevin Murphy 'Performance Pay and Top-Management Incentives' (1990) Journal of Political Economy, 98 (2) 225 – 264.

lan Gregory–Smith states: 'the extensive academic literature on the growth of executive compensation has tended to polarise around one of two positions: the rents-capture view and the optimal contracting approach'¹¹. He cites Lucian Bebchuk¹² and Jesse Fried ¹³ as propounding the former position, stating: 'CEOs can subvert the compensation-setting process through their 'capture' of the remuneration committee', which can only be controlled by shareholders via 'withholding consent to egregious proposals and/or by constraining these proposals in anticipation of a stockholder vote'.¹⁴ In contrast, Gregory-Smith states: 'the optimal contracting view suggests that CEO compensation is determined by the operation of the market for managerial talent'¹⁵. He cites Xavier Gabaix in respect of the latter¹⁶ – noting that Gabaix's research work carried out both before and since the GFC comes to the same conclusion.¹⁷

There are here, therefore, two very different views of executive pay: the rents-capture theory holds that shareholders can usefully employ their votes to control managers, whereas the optimal contracting view propounds that the market determines pay levels and shareholder involvement can be 'at best meddlesome and at worst disruptive'. ¹⁸

¹¹ Ian Gregory-Smith, Steve Thompson and Peter Wright 'Say or Pay in the UK: Modest effect, Even After the Crisis' (*VOX EU* 24th March 2014) < http://www.voxeu.org/article/controlling-uk-executive-pay Accessed 27th May 2014.

¹² Lucian Bebchuk and Jesse Fried 'Executive Compensation as an Agency Problem' (2003) Journal of Economic Perspectives, 17 (3) 71 – 92.

¹³ Lucian Bebchuk and Jesse Fried *Pay without Performance: The Unfulfilled Promise of Executive Compensation* (Harvard University Press, 2004).

¹⁴ Gregory–Smith, note 11.

¹⁵ Gregory-Smith, note 11.

¹⁶ Xavier Gabaix and Augustin Landier 'Why has CEO Pay Increased so Much?' (2006) National Bureau of Economic Research Working Papers http://www.nber.org/papers/w12365 Accessed 17th June 2014.

¹⁷ Xavier Gabaix, Augustin Landier and Julien Sauvagnat 'CEO Pay and Firm Size: An Update After the Crisis' (February 2014) The Economic Journal, 124 (574), F40–F59.

¹⁸ Gregory-Smith, note 11.

Gregory-Smith's finding is that the UK's original say-on-pay legislation (i.e., an annual advisory vote of shareholders – on the DRR for the previous financial year) had 'a relatively modest effect on executive pay.' Until this year's AGM Season, US and UK companies were on the same playing field in that under both regimes there was an annual backwards looking advisory vote. However, the UK has now moved to a binding vote on remuneration policy (looking forward three years, in normal circumstances), plus continuing with a non-binding vote looking back on how remuneration policy has actually been implemented. Presumably, rents-capture proponents would view the new UK position as being a significant improvement - with 'optimal contracts' devotees maintaining it will make matters worse.

2.2 UK executive pay regulation: 1979 -2013

In 1979 a Conservative government came into power, heralding 'Thatcher's Britain'. The subsequent 35 years can be split into three periods: 1979 - 1992, 1992 - 2003 and 2003 - 2014. The first, 1979 – 1992, was a sort of 'pre-lapsarian world' before the Cadbury Report's (1992) Code of Best Practice 'comply or explain' regime. ¹⁹ The middle period, 1992 – 2003, saw the Greenbury (1995)²⁰ and Hampel (1998)²¹ Reports on directors' pay and corporate governance, respectively – with listed company directors' pay disclosure requirements introduced in 1995 and the introduction in 2002 of the annual advisory vote on the DRR, then the Higgs Report (2003) on NEDs.²² The final period,

¹⁹ The Cadbury Report 'Report of the Committee on the Financial Aspects of Corporate Governance' (Gee Publishing, 1992).

²⁰ The Greenbury Report 'Report of a Study Group Chaired by Sir Richard Greenbury' (Gee Publishing, 1995).

²¹ The Hampel Report 'Committee on Corporate Governance' (Gee Publishing, 1998).

²² The Higgs Review 'Review of the Role and Effectiveness of Non-executive Directors' (2003) (www.dti.gov.uk/cld/non exec review).

2003 – 2014, covers the GFC, the Walker Review²³ (2009), the FSA Remuneration Code ²⁴ (first issued in 2009) and the binding vote on remuneration policy introduced for this year's AGM Season.

The 35-year period has seen the process by which executive pay is determined by RCs, and its disclosure, move from very modest disclosure stipulated in the Companies Acts, formal RC structures being in place in only a minority of companies, plus self-regulation via institutional shareholder guidelines and listing rule requirements, to the current position where disclosure of pay now takes the form of a 'single overall figure' for directors' remuneration, RCs being universally in place, plus corporate governance codes and listing rules. There are additionally EU remuneration rules (particularly those applicable to the financial services sector), together with the full panoply of institutional shareholder guidelines (e.g., the ABI²⁵, NAPF²⁶, PIRC²⁷ and IVIS/RREV²⁸ - the Investment Affairs Division of the ABI, covering remuneration guidelines, has recently been transferred to the Investment Management Association, but for the purposes of this paper all references to the ABI's remuneration guidelines will continue to be referred to as ABI).

²³ The Walker Review 'A Review of Corporate Governance in UK Banks and Other Financial Industry Entities' (2009) <http://webarchive.nationalarchives.gov.uk/+/http://www.hm-treasury.gov.uk/walker review information.htm>.

²⁴ The FSA Remuneration Code (2009) www.fca.org.uk.

²⁵ ABI 'Principles of Executive Remuneration'(2013) < https://www.ivis.co.uk/guidelines> Accessed 19th June 2014.

NAPF 'Corporate Policy and Voting Guidelines' (2013)
https://www.napf.co.uk/PolicyandResearch/DocumentLibrary/0352 %20NAPF corp gov> Accessed 19th

June 2014.

²⁷ PIRC 'UK Shareholder Voting Guidelines' (2013) < https://www.pirc.co.uk. Accessed 19th June 2014.

²⁸ RREV 'UK Remuneration Committee Guidance' (2013)

https://www.issgovernance.com/files/ISSRREV2013UKRemunerationGuidance.pdf. Accessed 19th June 2014 and NAPF 'Corporate Governance Policies and Voting Guidelines' (2013)

https://www.napf.co.uk/PolicyandResearch/DocumentLibrary/-

[/]Media/Policy/Documents/0277corporategovernancepolicyandvotingguidelinesonNAPFdocument.ashx> Accessed 19th June 2014.

As stated by Main in 2007: '[W]hile it is true to say that top executive pay remains unregulated in the UK, the same cannot be said for the process by which it is determined. The practices and procedures of the now near universal remuneration committees are carefully prescribed in self-regulating codes and institutional guidelines'. ²⁹ This was finessed by Peter King: 'In the UK, there is no statutory limit on, or prescribed structure for, remuneration for executive directors (save that certain financial institutions are subject to the CRD and FSA Remuneration Code)'. ³⁰

Instead, companies are required to adhere to the UKCGC/UKSC 'comply or explain' regime. There are also legislative requirements on disclosure; for example, section 420 (1) of the Companies Act 2006 and the report disclosure requirements set out in section 422A of the Companies Act 2006 and The Large and Medium-sized Companies and Groups (Accounts and Reports) (Amendment) Regulations 2013 SI 2013/1981.

The influence of institutional shareholders on UK executive pay package structure and determination remains very strong. Main stated in 2007: 'what truly distinguishes UK arrangements from those in the USA is the way that British institutional investors have been prepared to set about influencing the conduct (as opposed to the structure) of the committee'. ³¹ They continue to be prepared to 'red top' and vote against LTIs that do not conform to their guidelines regarding quantum, share dilution and performance measures. This has been ongoing for the past 35 years, reinforced by the introduction of the UKSC in 2011. ³²

²⁹ Main, note 2,2.

³⁰ Peter King, Holly Gregory, Lauren Pau and Rebecca Grapsas 'Disclosure of Executive Remuneration in the UK: Recent Developments and US Comparison' (2012) < www.practicallaw.com/corpgov-mig> Accessed 12th June 2014.

³¹ Main, note 2, 5.

³² UKSC < https://www.frc.org.uk/Our-Work/Codes-Standards/Corporate-governance/UK-Stewardship Accessed 5 th June 2014.

This paper addresses the executive pay/corporate governance of companies with a premium listing (most other quoted companies do in fact adhere to a greater or lesser extent with the relevant regime). 'Executive pay' refers to the individual pay components (e.g., basic salary, STI (annual bonus paid, LTI and pensions) and remuneration packages overall of EDs together with their direct reports (usually comprising the 'Operating Board' of publicly-quoted companies - for example, CEO, CFO, Business Heads, HR Director and General Counsel/Group Secretary). The Chairman and NEDs are also included, albeit that UK practice is broadly to pay such directors by way of a straight fee (as opposed to participation in STIs and LTIs or pension arrangements).

This paper focuses on London premium listed companies generally (i.e., it covers the full spectrum of industry sectors), but there is recognition of the fact that certain financial services ones are also covered by particular EU legislation (e.g., CRD IV and UCITS V) and/or the FCA Remuneration Code.

Any comparative international perspective of executive pay needs to take account of the differences between unitary board structures (e.g., USA and UK) and dual ones (e.g., Germany, Switzerland and Netherlands). It must also be noted that, although two territories may operate sayon-pay advisory votes (e.g., USA and UK) what is actually put to shareholders for their vote will differ significantly (e.g., the directors/senior executives in the population covered differs between the UK – EDs and NEDs - and USA - CEO, CFO and three most highly paid executive officers, plus outside directors). More detailed disclosure requirements can also apply to certain financial services companies (e.g., the 'banded' pay disclosures for 'high end' staff). The context is that despite the UK executive pay regulatory regime (including the UKCGC³³/UKSC and financial services special provisions), there remains strong criticism.

³³ UKCGC (2012) <www.frc.org.UK/Our-Work/Codes-Standards/Corporate-governance/UK-Corporate-Governance-Code.aspx> Accessed 5th June 2014. (Note: although the UKCGC does not have legal force, breach of 'comply or explain' could well amount to an infringement of the Listing Rules, with various sanctions attached https://fsahandbook.info/FSA/html/handbook/LR/918 Accessed 5th June 2014).

2.2.1. Review: 1979 – 1992

ED remuneration packages in 1979 were characterised by long notice periods (three years' salary plus benefits was the norm, compared now to one year's basic salary and benefits), modest STI and LTI opportunity, but 'gold-plated' DB pension arrangements (delivering two-thirds of final salary, after 20 years' service). The remuneration package focused on executive security, with relatively little variable pay linked to performance. This is hardly surprising, tax rates were high so it made sense to major on tax-approved pension arrangements. Today, the variable pay components of the package make up the majority of its value and DB pension provision for new recruits is rare.

In the mid-nineteen eighties, institutional shareholders addressed the dramatic growth in LTI provision following the 1984 enactment of tax-favoured Inland Revenue approved share option schemes. Such arrangements are put to shareholders for approval – with strict limits on potential dilution, and guidelines on the size of LTI awards expressed as a multiple of salary (valued at the date of grant). The relevant guidelines were initially simple (for example, performance conditions governing the exercise of share options were not introduced until 1986).

RCs were still a nascent feature in UK companies and the disclosure of remuneration packages was skeletal (ie by anonymous 'bands', rather than on an individual director basis). There was a level of informality and lack of structure around the determination and disclosure of board/executive pay that seems extraordinary today. However, this was not to last. The Conservative government's privatisation of utilities, coupled with strong stock market performance in the late 1980s/early 1990s, led to a furore over 'windfall gains' arising from tax-favoured executive share options. Worse than this though was the increasing lack of investor confidence in the honesty and accountability of listed companies, due to the sudden failure of Coloroll and Polly Peck. This led to the establishment of the Cadbury Committee (which then had to contend with BCCI and Maxwell).

2.2.2. Review: 1992 – 2003

Cadbury's Code of Best Practice, which introduced the 'comply or explain' regime, set the scene for

board accountability to shareholders on pay matters - with recommendations on EDs' contracts not

exceeding three years, disclosure of directors' total emoluments (including pensions and LTIs) and

pay being determined by RCs 'made up wholly or mainly of non-executive directors.'³⁴ This is

modern executive pay in recognisable form – incorporated originally (1992) into the Combined Code

and now its successor the UKCGC.

Companies established RCs and appointed remuneration consultants to provide pay data and advise

on the design and introduction of STIs and LTIs. In 2009 remuneration consultants worked with

Walker to produce the VC.³⁵ Much has been written about the supposedly malign, Svengali-like

influence of remuneration consultants - with alleged 'ratcheting up' of pay levels caused by

inappropriate pay benchmarking and promoting incentive schemes designed to 'reward for failure'.

Warren Buffett in particular has criticised remuneration consultants in the US.³⁶

As pointed out in the VC though: '(...) it is important to clarify the role that executive remuneration

consultants fulfil. Their role is to provide advice and information which they believe to be

appropriate and in the best interests of the company (...) the role of consultants is not to make

decisions'.³⁷ In other words, remuneration consultants provide information and advice to RCs (and

³⁴ The Cadbury Report, note 19, Code of Best Practice, paragraph 3.3.

³⁵ Remuneration Consultants Group 'Voluntary Code of Conduct in Relation to Executive Remuneration

Consulting in the United Kingdom' (2014)

https://www.remunerationconsultantsgroup/assets/Docs/RCG%20Code%20of%20Conduct Accessed 20th

June 2014.

³⁶ Warren Buffett cited in 'Director & Executive Remuneration Key Issues, Perceptions & Risks: White Paper'

[11]

Based on 26th February 2013 Panel Debate < <u>www.geniusmethods.com</u> > Accessed 20th June 2014.

³⁷ VC, note 35, 2 - 3.

10, 11010 33, 2 3

in doing so have duties of transparency, integrity, objectivity, competence, due care and confidentiality), but the RC itself is responsible for determining executive pay for EDs.

Another focus in Cadbury was on institutional shareholders: 'given the weight of their votes, the way in which institutional shareholders use their power to influence the standards of corporate governance is of fundamental importance'.³⁸ The latest UKCGC reinforces this.³⁹ Institutional shareholder guidelines still exercise a strong influence, but the incentive arrangements operated by institutional shareholders for their own management and key staff may reflect rewards for exactly the same 'short-termism' for which they criticise their investee companies (see Lord Myners's observations regarding the way incentives drive the actions of fund managers: 'It is clear that the government must be involved, at the very least encouraging a cultural shift away from short-term to long-term based performance pay').⁴⁰

The Greenbury Report (1995) focused solely on directors' remuneration. The Code of Best Practice addressed compliance on a 'comply or explain' basis, with specific pay disclosure and policy requirements. The Cadbury disclosure recommendations were actually implemented: 'the report should contain full details of all elements in the remuneration package of each individual director by name'. Additionally, '[R]emuneration committees should consist exclusively of non-executive directors'.

³⁸ The Cadbury Report, note 19, paragraph 6.10.

³⁹ UKCGC, note 33, 5 (Note: FRC Consultation Paper on Executive Pay, 13th October 2013 and Consultation Paper on UKCGC, 24th April 2014).

⁴⁰ House of Commons Business, Innovation and Skills Committee 'The Kay Review of UK Equity Markets and Long-term Decision Making: Government Response to the Committee's Third Report of Session 2013–14' (2013) HC 762 paragraph 62, 28 https://www.publications.Parliament.UK/pa/cm201314/cmselect/cmbis/603/603.pdf Accessed 12th June 2014.

⁴¹ The Greenbury Report , note 20, 15.

⁴² The Greenbury Report, note 20, 14.

Although the RC would produce an annual report for shareholders, this would not be put to vote. It

was not until 2002 that there was an annual advisory vote on the DRR. Greenbury favoured the

replacement of option schemes by performance shares - with three-year comparative TSR governing

the vesting of awards, as opposed to vesting being reliant just on continued service and absolute

business performance (e.g., EPS growth over inflation, with a stipulated performance hurdle/range).

The Hampel Report (1998) stated: 'the emphasis on accountability has tended to obscure a board's

first responsibility – to enhance the prosperity of the business over time'⁴³. Hampel focused on

practical issues (e.g. abhorring 'box ticking'): '(...) it is dangerous to encourage the belief that rules

and regulations about structure will deliver success. Accountability by contrast does require

appropriate rules and regulations, in which disclosure is the most important element'.44 It

recommended a strengthening of the Cadbury 'comply or explain' regime.

The Labour Government introduced an annual advisory vote on the DRR (2002), the dotcom stock

market crash in 2001 having focused minds again on 'rewards for failure' and the belief that boards

needed to be made more accountable. The UK 'say-on-pay' legislation required the RC to include

details in the DRR of remuneration policy for the current and previous financial years (and figures of

each director's pay), introduced via The Directors' Report Remuneration Regulations 2002 SI

2002/1986.

⁴³ The Hampel Report, note 21, 17.

⁴⁴ The Hampel Report, note 43.

[13]

As indicated by Gregory-Smith, the UK effect of say-on-pay was modest - even after the GFC. ⁴⁵
Sudhakar Balachandran's research of UK companies following the introduction of the advisory vote found: 'these tests confirm the increase in sensitivity of CEO cash and (more weakly) total compensation to negative operating performance after the new rule, but not the increase in sensitivity of CEO total compensation to negative stock performance'. ⁴⁶

The period 1992 – 2003 closes with the 2003 Higgs Report on the effectiveness of NEDs. Higgs refers to 'a background of corporate turbulence'.⁴⁷ NEDs were centre stage – with recommendations on their role and duties, remuneration, time commitment, training, plus a summary of the RC's principal duties. He makes the point – echoed by Main subsequently – that 'expectations of non-executive directors have risen as increased business complexity has made it more difficult for shareholders effectively to hold management to account'.⁴⁸ However, Main additionally stresses that it is the work RCs now need to do over and above ensuring business probity that may reveal the potential shortcomings of NEDs' performance.

2.2.3. Review: 2003 - 2014

Following the introduction of the DRR/say-on-pay regulation (2002), and the Higgs Review (2003), there was the introduction of the relevant Companies Act 2006 provisions (notably section 420 (1) stipulating disclosure provisions for quoted companies - prescribed in The Large and Medium-sized companies and groups (Accounts and Reports) Regulations 2008 S1 2008/410).

⁴⁵ Gregory-Smith, note 11.

⁴⁶ Sudhakar Balachandran, Fabrizio Ferri and David Maber 'Solving the Executive Compensation Problem Through Shareholder Votes? Evidence from the UK' (2007) Harvard Business School Working Paper http://www7.gsb.columbia.edu/ciber/sites/default/files/balchandranCIBER Grant Paper UK Voting.pdf> Accessed 12th August 2014.

⁴⁷ The Higgs Review, note 22, 3.

⁴⁸ The Higgs Review, note 47.

Martin Conyon's research investigated UK voting in the period 2002 - 2007, to assess the effect of

the mandatory non-binding vote.⁴⁹ It found a vote against/abstention rate of less than 10% against

the DRR – notwithstanding that shareholders were more likely to vote against DRR resolutions than

non-pay ones (particularly voting against LTIs and STIs). The overall conclusion was 'limited

evidence that on average say-on-pay materially alters the subsequent level and design of CEO

compensation.'50 This is hardly surprising given that the research of Keith Hallock (and others) has

shown that 'one of the variables most highly correlated with executive compensation is the size of

the company'. 51 This holds for assets/number of employees and market value. 52

Main makes the point however that the expectations on RCs have risen: 'from simply being a

guarantor of the probity of the pay process to one of performing a key principal-agent role in the

strategic human resource management of the company'. 53 He adds: 'it can clearly be seen that step-

by-step the remuneration committee has been increasingly asked to take responsibility for ensuring

that the executive reward structure is aligned with the overall business strategy of the company'.⁵⁴

With the introduction of the advisory vote RCs came under annual pressure 'to keep in view both

the previously-awarded incentive schemes and the current design of incentive schemes'. 55

⁴⁹ Martin Conyon and Graham Sadler 'Shareholder Voting and Directors' Remuneration Report Legislation:

Say on Pay in the United Kingdom' (2010) Corporate Governance: An International Review 18 (4) 262-312.

⁵⁰ Conyon, note 49, 262.

51 Kevin Hallock 'The Relationship Between Company Size and CEO Pay' (2011) Workspan

< http://www.ilr.cornell.edu/ICS/InsightsAndConvenings/upload/02-11-Research-for-the-real-world.pdf >

Accessed 19th June 2014.

⁵² Xavier Gabaix, Augustin Landier and Julien Sauvagnat, note 17.

⁵³ Main, note 2,2.

⁵⁴ Main, note 1,9.

⁵⁵ Main, note 2,6.

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In other words, RCs have become part of the strategic human resource management process within companies. Part of avoiding 'rewards for failure' is RCs structuring and 'calibrating' pay to the long-term performance and sustainability of the business.

Main's concerns over RC performance ('remuneration committees feel constrained in their choice by an institutional isomorphism of remuneration design, particularly with regard to LTIs; they commonly fail to allocate the time or resource to calibrate or confirm the effective operation of the chosen remuneration plan and many of their actions are dominated by a perceived need to be able to justify any high pay outcomes in communications with shareholders and institutional investors' focus on whether the way in which RCs go about their role 'limits the extent to which they are able to live up to the high expectations placed upon them in terms of effecting an alignment of executive interests with the critical success factors of corporate strategy'. 57

As if all this was not challenging enough, along came the GFC. James Barty⁵⁸ details four examples of 'rewards for failure' prior to the onset, during or after the GFC; namely, Royal Bank of Scotland Group,⁵⁹ Thomas Cook,⁶⁰ Punch Taverns⁶¹ and Cable & Wireless.⁶²

The Walker Review (2009) made detailed recommendations on the governance of risk, plus the design of remuneration arrangements. It makes the point (amply echoed in the subsequent Salz

⁵⁶ Main, note 53.

⁵⁷ Main, note 2,26.

⁵⁸ James Barty and Ben Jones 'Executive Compensation Rewards for Success not Failure' (2012) Policy Exchange < http://www.policyexchange.org.uk/images/publications/executive%20compensation.pdf > Accessed 20th June 2014.

⁵⁹ Barty, note 58, 41.

⁶⁰ Barty, note 58, 45.

⁶¹ Barty, note 58, 49.

⁶² Barty, note 58, 51.

Review of Barclays⁶³) that: 'board conformity with laid down procedures will not alone provide better corporate governance (...) the behaviour changes that may be needed are unlikely to be fortified by regulatory fiat, which in any event risks provoking unintended consequences'. Walker referred to the need for 'behaviour improvement'.64

Walker considered the UK unitary board structure and the UKCGC remain fit for purpose, but with the addition of FSA (FCA) bank/financial sector-specific measures (for example, the FCA Remuneration Code and the SYSC High Level Standards part of the FCA Handbook).⁶⁵ There have also been EU initiatives regarding banking pay (e.g. CRD IV), imposing limits on STIs (expressed in terms of multiples of basic salary – one times basic salary unless shareholder approval is obtained, whereupon the limit is two times basic salary), the effect of which has been to instigate the substitution of part of STI opportunity with 'annual allowances' (which do not reflect current performance). Significant basic salary rises (as compensation for lower STI opportunity) have also increased the 'overhead' available for STIs. The bizarre outcome of basic salary increases and the payment of 'annual allowances' has been that banks' fixed compensation costs have increased dramatically.

The new UK legislation⁶⁶ has been criticised by Damien Knight - on grounds including that the 'single pay figure' disclosed should be expressed both as 'remuneration awarded' and 'remuneration

⁶³ The Salz Review (Barclays PLC, April 2013).

⁶⁶ Enterprise and Regulatory Reform Act 2013 and The Large and Medium-sized Companies and Group (Accounts and Reports) (Amendment) Regulations 2013, 2013 No. 1981.

⁶⁴ The Walker Review, note 23, 10.

⁶⁵ The Walker Review, note 23, 11.

realised', as opposed to just the latter. ⁶⁷ Knight's view is that whereas the latter is a better measure for assessing whether company performance justifies total remuneration, the former is better for assessing changes in policy. Barty considers the UK legislation's approach of triggering a binding vote on policy the following year if a company loses its annual advisory one is 'overly convoluted', preferring instead the Australian 'two strikes' basis. He also considers that including LTIs in 'the single figure' confuses the differing time periods over which these are earned. ⁶⁸ In any event, the UK's new legislation of a binding 'policy' vote (supplementing an advisory 'implementation' one) is likely to be adopted by the EU in an update of the SRD. ⁶⁹

2.3. REMUNERATION COMMITTEES' DETERMINATION OF EXECUTIVE PAY

Cadbury recommended: 'boards should appoint non-executive directors and chaired by a non-executive director, to recommend to the board the remuneration of the executive directors in all its forms, drawing on outside advice if necessary'. ⁷⁰

Greenbury proposed RCs should consist exclusively of NEDs⁷¹ and RCs should make a report each year to the shareholders on behalf of the board. Pay levels should be no higher than necessary to 'attract motivate and retain' the managerial talent required.⁷² Hampel rightly stated: 'Greenbury

Barty, note 58,35

⁶⁷ Damien Knight 'UK Executive Pay Reform – The Albatross Has Landed!' (2013) https://blog.manifest.co.uk/2013/07/6197.html Accessed 27th May 2014.

⁶⁸ Barty, note 58,35.

⁶⁹ TW 'European Commission Proposes Rules on Say on Pay and Disclosure for EU Companies' (2014) < https://www.towerswatson.com/en/Insights/Newsletters/Global/executive-pay-matters/2014/E> Accessed 4th June 2014.

⁷⁰ The Cadbury Report, note 19, paragraph 4.42.

⁷¹ The Greenbury Report, note 20, 4.

⁷² The Greenbury Report, note 20, 16.

was not about controlling board remuneration, nor can that ever be done in a free market economy.

But it is already clear that Greenbury's primary aim – full disclosure – is being achieved.'⁷³

Hampel found 'general acceptance that non-executive directors should have both a strategic and monitoring function'. In Main's eyes though, RC members have strategic, monitoring and functional roles – the latter being their integral role in the company's strategic human resource management (i.e., being key players in the design and management of all elements of the executive remuneration package). It is this aspect of the RCs' role that causes concern to Main (and similar themes can be picked up in Higgs).

2.4. EXECUTIVE PAY DISCLOSURE REGIME

Disclosure is only part of the story, just as important is what actually goes into the relevant tables. For example, LTIs can be valued at grant/award or vesting/exercise date – and methods vary from a simple calculation of by how much shares are 'in the money' to sophisticated variants of the Black-Scholes valuation methodology (using binomial lattice and Montecarlo techniques). Greenbury disclosure of remuneration was fairly straightforward though; for basic salary and STI it was the amounts paid in, or in respect of, the relevant financial period, whereas the grant and exercise/vesting of LTIs was simply tabled and pensions were disclosed on a narrative basis.

In the early 2000s, accounting for share incentives was introduced (IFRS 1992). This meant that a 'cost' figure for LTIs was reflected in the profit and loss account. Such valuations used Black-Scholes type methodology, and at the same time many RCs started using present economic value techniques for pay benchmarking and determining LTI award/grant levels.

⁷³ The Hampel Report, note 21, 19.

⁷⁴ The Hampel Report, note 73.

Knight's criticisms mentioned earlier are relevant.⁷⁵ To make proper comparisons over time the

disclosure of both LTIs 'awarded' and 'realised' is needed (plus a share price growth table in the

policy scenario charts). ⁷⁶ RCs often determine grant/award levels in light of the relative 'severity' of

the performance conditions attached to vesting/exercisability - so the legislation, in explicitly

ignoring the upfront impact of performance conditions, rather turns the clock back on about 15

years of sophisticated work that enabled RCs to assess LTI grant/award levels.

In regards to pensions, the new legislation applies a multiple of 20 to value annual DB accruals – the

same one as used for LTA purposes. Again, this is a simplification that undervalues the cost/benefit

of DB pension arrangements compared to DC ones (a corresponding annuity multiple, depending on

assumptions selected, might perhaps be 30).

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⁷⁵ Knight, note 67.

⁷⁶ Knight, note 67.

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CHAPTER 3

3. COMPARATIVE PERSPECTIVE

3.1. Key features of the comparative exercise

The approach adopted in this paper regarding selection of particular aspects of executive pay for comparison purposes is that used by Calvin Jackson in WW's 2009 Study⁷⁷ and the subsequent articles in Benefits & Compensation International magazine⁷⁸; namely, the governance of executive pay – RCs/say-on-pay/disclosure of executive pay/STI and LTI design. The present paper covers USA, EU, Germany, France and Japan. These territories (the EU being regarded as a single territory due to EU-specific legislation covering member states) comprise the World Bank's ranking of the largest territories by GDP size (excluding China).⁷⁹

All the territories have RCs in operation and, to a greater or lesser extent, have say-on-pay regimes with NEDs comprising a majority (or at least a minority in Japan). 'Comply or explain' is strong in all but the USA and Japan. Accordingly, the comparative exercise shows sophisticated executive pay regulation in the territories concerned (save for Japan where the position is still rather nascent).

3.2. USA

Bailey Morris-Eck points out: '[T]he US did not take the UK path of non-binding 'comply or explain' codes, nor is it likely to given its vastly more complex regulatory structure and a host of diverse players who have different cultures and agendas'. ⁸⁰ Yet she asserts Cadbury had a big impact on

⁷⁷ Calvin Jackson and Katy Bennett 'Executive Pay Practices Around the World' (2009) WW.

⁷⁸ Calvin Jackson and Katy Bennett 'Executive Pay Practices Globally – Is Convergence on the Way?' Parts 1+2 (2009) Benefits & Compensation International, 39 (2),(3) 3-9, 3-8.

⁷⁹ The World Bank GDP Ranking (2012) < https://data.worldbank.org/data-catalog/GDPranking-... Accessed 24th June 2014.

⁸⁰ Bailey Morris-Eck 'Increasing Interaction' in 'Comply & Explain 20th Anniversary of the UK Corporate Governance Code' (FRC, 2012), 33 < < https://www.fre,org.uk/our-work/Publications/Corporate-governance/Comply-or-explain Accessed 24th June 2014.

subsequent initiatives by US exchanges 'to put corporate governance on the map for listed companies'.⁸¹ She argues that this has resulted in shareholders being better organised and more focused on 'achieving constructive dialogue with companies that will minimize excess and result in enhanced long-term shareholder value'.⁸² One can see, in the US, a beneficial flow from Enron/WorldCom days, through the SOX provisions (particularly, CEO and CFO 'certification' of accounts) to say-on-pay being introduced. Indeed, as Morris-Eck states: 'it would be a mistake to regard the US as a vast corporate governance wasteland over the past twenty years of real if uneven process'. She views DFA's say-on-pay as being a 'game-changer'.

The US was the first country to operate prevalently Compensation Committees (the US title for RCs). As reported by TW: 'the vast majority of companies continue to receive good marks from shareholders regarding their pay programs'.⁸³ Ira Kay states: 'though opportunities remain for companies to improve their pay programs, most should view SoP results as a general endorsement of the current executive pay model'.⁸⁴

Interestingly, the introduction of the US say-on-pay provisions is leading to more homogeneity of remuneration package design. This follows the UK experience. There is less scope for customization and innovation to fit a particular company's circumstances. Again, the US has followed the UK trend away from share options to performance shares and, ironically, the US is

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⁸¹ Morris-Eck, note 80, 33.

⁸² Morris-Eck, note 80, 34.

Robert Newbury, Jessica Yu and Jim Kroll 'Shareholder Engagement: A Key Component of Improved Say-on-Pay Outcomes in 2014' (*Towers Watson*, 12th March 2014)

http://www.towers.watson.com/en/Insights/Newsletters/Global/executive-pay-matters/2014/u Accessed 4th June 2014.

⁸⁴ Ira Kay 'Say on Pay: A Victory for Shareholders and the Executive Pay Model' (*The Harvard Law School Forum on Corporate Governance and Financial Regulation* 2011)
<http://blogs.law.harvard.eu/corpgov/2011/08/08/say-on-pay-a-victory-for-shareholders</h>
<http://blogs.law.harvard.eu/corpgov/2011/08/08/say-on-pay-a-victory-for-shareholders</ht>
<ht>Accessed 9th June 2014.</hd>

focusing more on comparative TSR as a performance measure governing vesting at just the time that UK institutional shareholders are finally allowing more flexibility in performance measure selection.

In summary, the US has RCs, pay disclosure and advisory say-on-pay, but does not operate 'comply or explain'. Todd Lippincott warns: '[T]o support performance and longer-term success the next phase of executive compensation's evolution needs to embrace these concepts of thoughtful customization and differentiation'. ⁸⁵ It would be ironic if the US (just at the time when Lippincott states 'we know that executive compensation design has not only changed, but has fundamentally improved') opts for standardization in line with institutional shareholder guidelines and adopts performance measures which have been considerably discredited in the UK.

3.3. EU

Mario Becht points out that, with the notable exception of the US, the 'Cadbury Code has been copied, transposed or adopted in every member state of the European Union and in more than 60 other countries elsewhere in the world'. ⁸⁶ He rehearses the perceived advantages of 'comply or explain' as 'a pragmatic tool that can improve corporate governance without the need for inflexible, burdensome and misguided rules, laws or regulation'. ⁸⁷ The 'independent director' concept has been adopted around the world (and included in the 1999 and 2004 versions of the OECD Corporate Governance Principles).

⁸⁵ Todd Lippincott and Doug Friske 'The Next Stage In Executive Compensation's Evolution' (*Towers Watson* 17th April 2014) < http://www.towerswatson.com/eu/Insights/Newsletters/Global/executive-pay-matters/2014/T Accessed 4th June 2014.

⁸⁶ Mario Becht 'Comply or Just Explain' in 'Comply or Explain 20th Anniversary Of The UK Corporate Governance Code', note 80, 11–14.

⁸⁷ Becht, ibid, note 80, 12.

RiskMetrics refers to Cadbury as being the cornerstone of the 'comply or explain' framework in Europe, long before this system was introduced into European law. 88 However, the majority of the Western European states introducing codes of practice in the 1990s did not adopt 'comply or explain'. The second phase followed later (in the 2000s) and saw an internationalisation of the concept. RiskMetrics warns 'corporate governance codes in the EU must therefore be seen in their own specific contexts'. 89 Becht emphasises EU market developments complicated matters further — so 'to solve these cross-jurisdictional problems, the European Commission amended the Fourth Company Law Directive on annual accounts. The Directive formally adopts the 'comply or explain' principle as 'apply or depart and explain' at the European level'. 90 There must be a 'corporate governance statement' in the annual report (referring to the applicable code). He maintains: '[T]he European Union has solved the legal problem of codes incompatibility but in the process, it created a disclosure monster.'91

The GFC provided impetus for EU initiatives on executive pay, mainly applicable to financial services.

The remuneration aspects of CRD IV and UCITS V exemplify the level of detail with which the EU seeks to regulate executive pay in the sector. More generally than financial services, the 2011 Green Paper on the EU Corporate Governance Framework, built on the EC's 2009 Recommendation with new guidelines on directors' remuneration, currently remains ongoing. This April the EC

⁸⁸ RiskMetrics 'Study on Monitoring and Enforcement Practices in Corporate Governance in Member States', (23rd September 2009) Contract no. ETD/2003/IM/F2/126, 22 <http://ec.europa.eu/internal_market/company/docs/ecgforum/studies/comply-or-explain Accessed 24th June 2014.

⁸⁹ RiskMetrics, note 88, 22.

⁹⁰ Becht, note 80, 13. (See Council Directive 78/660/EEC as amended by Directive 2006/46/EC).

⁹¹ Becht, note 90.

⁹² EU Green Paper 'The EU Corporate Governance Framework' (2011).

⁹³ EC Recommendation c (2009) 3177 (30th April 2009).

published proposals on say-on-pay which largely mirror the recently-introduced UK rules. As pointed out by Tamsin Sridhara: 'the impact of the EC's proposals will vary significantly from country to country in the EU because some, such as France, Germany and the UK have already introduced similar measures in whole or in part'.⁹⁴

3.4. Germany

Germany has both 'comply or explain' and say-on-pay (currently, the Vorst AG non-binding vote regime). The combination of the German Corporate Governance Code and federal laws means that details of executive pay are published in annual reports and are subject to a shareholder advisory vote. There are currently proposals to make the latter a binding vote, but these have stalled. Each year the executive board and supervisory board publish a declaration of conformity with the Code (see for example, Softing AG's 2013 declaration).⁹⁵

So German companies have RCs (the compensation committee of the supervisory board), 'comply or explain', plus say-on-pay. The stalled proposals for a binding say-on-pay vote are likely to come in anyway, as and when the EU amendments to the SRD are enacted. This would bring Germany into line with the current UK position on say-on-pay.

3.5. France

Like Germany and the UK, France operates RCs, has 'comply or explain' provisions and an advisory say-on-pay regime for listed companies choosing to operate the key corporate governance code.

⁹⁴ Tamsin Sridhara and Dan Perrett 'European Commission Papers on Say on Pay and Disclosure for EU Companies' (Towers Watson 14th April 2014)
http://www.towerswatson.com/en/Insights/Newsletters/Global/executive-pay-matters/2014/E Accessed

http://www.towerswatson.com/en/Insights/Newsletters/Global/executive-pay-matters/2014/E Accessed 4th June 2014.

⁹⁵ Softing AG (2013) < https://investor.softing.com/en/corporate-governance/corporate-governance-code Accessed 25th June 2014.

The AFEP and MEDEF (the two main French business groups) Corporate Governance Code has recently been revised (see Jones Day's July 2013 newsletter⁹⁶) and is applied extensively (as confirmed by the Financial Markets Authority). Listed French companies must comply with the general French company law provisions and may also refer to recommendations in 'a reference governance code' – with any deviation from the code being disclosed to shareholders. Jones Day refers to the AFEP and MEDEF Code as being the 'code of choice' for CAC 40 and other large French companies, with say-on-pay covering directors' compensation packages. The shareholder vote is currently advisory, but in due course France – like Germany and other EU member states - will be covered by binding proposals contained in SRD amendments.

3.6 Japan

Japan operates RCs and discloses directors' pay (albeit on an aggregate basis for all directors). Japan also has a binding shareholder vote to approve changes in director compensation amount and compensation policy. But Sodali criticises Japan's position: 'corporate governance standards for Japanese companies are underdeveloped and lag far behind global best practice (...) comply or explain in a code cannot work effectively in the absence of corporate governance principles against which non-compliance can be evaluated.'97

⁹⁶ 'AFEP and MEDEF Revising Corporate Governance Code for Listed Companies: Say-on-Pay Comes to France' (*Jones Day LLP* July 2013) < http://www.jonesday.com/afep-and-medef-revise-corporate-governance-code-for-listed-companies Accessed 25th June 2014.

⁹⁷ 'Japanese Version of Stewardship Code' (*Sodali* February 2014)
http://www.sodali.com/static/allegati/Sodali_Comment_of_Japanese_Stewardship_Code.pdf Accessed 25th June 2014.

This is embarrassing in that, as pointed out by O'Melveney & Myers, Prime Minister Abe had 'touted corporate governance reform as key to revitalizing the country's economy'. 98

It is not as if the Japanese themselves lack insight into these corporate governance challenges (particularly the continuing paucity of independent directors). The Japanese Association of Corporate Directors' guidelines detail some of the improvements made since the 2007 revision, but state that 'a majority of investors are concerned about executive compensation systems of Japanese companies and pointed out the insufficiency of disclosure items regarding their executive compensation'. 99

⁹⁸ O'Melveney & Myers LLP 'Abenomics – Dynamic Change in Corporate Governance in Japan' (O'*Melveney & Myers Newsletter* 23 June 2014), < http://www.omm.com/abenomics---dynamic-change-in-corporate-governance-in-japan/ Accessed 25th June 2014.

⁹⁹ Japan Association of Corporate Directors 'Guidelines on Executive Compensation 2013 and Requests for Revision of Regulations and Tax Systems 2013 Guidelines on Executive Compensation 3rd Edition' (April 2013) <http://www.jacd.jp/en/resources/130412 guidelines on executive compensation2013.htp Accessed 25th June 2013.

CHAPTER 4

4. FINDINGS AND DISCUSSION

4.1. Introduction to findings on UK regulatory regime applicable to executive pay

BIS commented in 2011: '[T]he general disconnect between pay and long-term performance suggests that there is something dysfunctional about the market in executive pay or a failure in corporate governance arrangements', noting: '[A]lthough concerns about executive pay are not new, the recent financial crisis has made shareholders, the public and Government more acutely aware of the issue and more critical of perverse incentives or excessive levels of reward'. ¹⁰⁰

Greenbury viewed accountability, transparency and performance as being the three key tenets. ¹⁰¹ On accountability, a RC of independent directors should determine EDs' pay, and transparency effected by disclosing full information to shareholders in due course. There is now far more accountability and transparency in UK executive pay determination and disclosure. All UK listed companies have RCs comprised of independent NEDs, and the combination of advisory vote on implementation of remuneration policy and binding vote in respect of the policy itself gives shareholders greatly enhanced information and also the opportunity to vote on pay.

There remains most controversy over pay levels and 'rewards for failure'. BIS states in respect of the former, that: 'the median total remuneration of FTSE 100 CEOs has risen from an average of £1m to £4.2m for the period 1998 – 2000. Growing company size, international competition for talent, benchmarking practices and the changing structure of pay are just some of the reasons cited for this

BIS 'Executive Remuneration Discussion Paper' (2011) Department of Business, Innovation and Skills https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/31660/11-1287-executive-remuneration-discussion-paper.pdf Accessed 12th August 2014.

¹⁰¹ The Greenbury Report, note 20, 11.

trend'. 102 Regarding pay-for-performance, BIS states that: 'over the last decade the link between

pay and performance has been hard to discern. CEO pay has risen faster than the increase in the

FTSE 100 index, retail prices or average remuneration levels across all employees for the same

period'. 103

The responses to the BIS Consultation Paper were published in January 2012. 104 Two-thirds of

responses maintained that: 'the link between pay and performance could be strengthened by

moving away from TSR (because it is used on a comparative basis) and EPS (because it is perceived

to be easy to manipulate) as measures of performance'. 105 There was two-fifths support for

extending LTI periods beyond the current three-year norm, whereas a similar proportion felt that the

company should determine the period and just over one-third thought that vesting periods need not

be as long as three years. 106

Over one-half of those who responded to the BIS Consultation agreed that simpler models of

remuneration - such as 'career shares' (where directors hold shares in normal circumstances until

they leave service and even beyond) – would align the interests of directors with shareholders. ¹⁰⁷

There was little support for a binding vote on remuneration policy and just 'a small proportion

¹⁰² BIS, note 100.

¹⁰³ BIS, note 100.

¹⁰⁴ BIS 'Executive Remuneration Discussion Paper: Summary of Responses' (2012) Department for Business, Innovation and Skills

 $<\!\!\underline{\text{https://www.gov.uk/government/uploads/system/uploads/attachment data/file/31381/12-564-executive-properties}.$

remuneration-discussion-paper-summary-responses.pdf> Accessed 12th August 2014.

¹⁰⁵ BIS, note 104, 12.

¹⁰⁶ BIS, note 105.

¹⁰⁷ BIS, note 104, 13.

[29]

suggested that RCs should publish a single figure for each directors' annual remuneration' (which

has now become law). 108

A not dissimilar situation occurred in 2011 in an EU context, where only a small minority agreed that

the remuneration policy and remuneration report should be put to a binding vote by

shareholders. 109 Of course, the EU now proposes – following the UK – that both advisory and

binding votes should be held. 110

4.2. Findings: Remuneration committees' determination of executive pay

Main's two 2007 papers¹¹¹, ¹¹² can be summarised thus: (i) RCs have moved 'from simply being a

guarantor of probity to playing a key principal-agent role in the strategic human resource

management of the company', 113 (ii) the way RCs conduct their business is causing them difficulties

in living up to these high expectations, and (iii) RC practice 'cannot be understood from an agency

theory perspective alone but benefits from recognition of the inertia, social embeddeness and path-

dependence encountered as remuneration committees seek legitimacy under the prevailing

regulatory, normative and cognitive influences that condition their actions'. 114

¹⁰⁸ BIS, note 107.

¹⁰⁹ 'Executive Compensation Market Watch' (*Towers Watson Executive Compensation Market Watch*, December 2011) < https://www.towerswatson.com/en-GB/Insights/Newletters/Europe/executive-compensation Accessed 6th June 2014.

¹¹⁰ EU Green Paper 'The EU Corporate Governance Framework', note 92.

¹¹¹ Main, note 2.

¹¹² Main, note 1.

¹¹³ Main, note 2, 2.

¹¹⁴ Main, note 1, 6–7.

[30]

Main considers that 'remuneration committees feel constrained in their choice by an institutional

isomorphism of remuneration design, particularly with regard to LTIs'. 115 Other concerns were

whether RCs devoted sufficient time or resources to their duties (for LTI design, 'calibration' of LTIs

and reviewing past operation) and 'the perceived need to justify high pay outcomes to shareholders

and institutional investors'. 116 In relation to the latter, Main in his review of the literature refers, in

relation to RCs' behaviour, to: 'the driving motivation is not directly to maximise shareholder value

but (...) to reach for a degree of 'legitimacy''. 117

This has important results, for example: 'performance criteria are chosen less because of their

linkage with the key success factors of corporate strategy and more because of their common

acceptance and use within the sector'. 118 Main believes his work adds to that suggesting 'that the

dominant paradigm of agency theory may not be capable on its own of fully explaining the observed

remuneration arrangements for a company's top executives. The arguments presented here

suggests developing theory so as to set agency theory within a neo-institutional framework'. 119

Main questioned whether RCs were able to meet such high expectations. In 2011 there was a

further Main/TW Study of how RCs operate. 120 The key findings were that (i) RC members had

mixed views on the extent to which pay drives behaviour, (ii) technical knowledge of pay is not a

prerequisite for sitting on a RC, and (iii) what has been earned from executive pay in prior years was

¹¹⁵ Main, note 2, 2.

¹¹⁶ Main, note 115.

¹¹⁷ Main, note 1, 5.

¹¹⁸ Main, note 1, 6.

¹¹⁹ Main, note 1, 34.

¹²⁰ Main 'What Makes Remuneration Committees Effective?' (*Towers Watson* 2011)

<www.towerswatson.com> Accessed 8th August 2014.

[31]

not seen as being of much relevance in decision-making. There is a checklist of 'key success factors

for RCs', with particular stress, as in 2007, on the crucial role of RC Chair. 121

Main's findings are similar to Higgs's regarding NEDs generally. Sufficient time must be allocated for

pre-reading reports, for the RC meeting itself and to hold regular meetings without any company

management being present. Main makes the point and RC: 'membership was seen as requiring

general skills rather than any particular skill in human resources.'122

Main considers that, in respect of RCs' strategic human resource management tasks, they are

running ever faster simply to stand still. For company management similar considerations apply. As

Barty states: '[T]he comparison of share price performance with pay has often ignored the fact that

global equity markets have struggled because of falling valuations rather than falling profits. The

FTSE 100 has seen valuations compress by around three-quarters since 1999, with the price earnings

ratio falling from 40 to around 10 today'. 123 Again, as pointed out by Barty: 'over the same period

[1998 – 2010] FTSE 100 profits had risen by more than 250% and had further risen to over 300% by

the end of 2011 (just about enough to offset the de-rating of the equity market)'. Barty considers

that although 'there has been some ratcheting up of executive pay, it is not as dramatically out of

proportion as some have argued'. 125

¹²¹ Main, note 120, 4.

¹²² Main, note 1, 17.

¹²³ Barty, note 58, 15.

¹²⁴ Barty, note 123.

¹²⁵ Barty, note 58, 14.

[32]

Barty's findings are particularly important in that the UK debate over executive pay levels and pay

for performance (and 'rewards for failure') focus very much on comparing executive pay against that

of employees or selected equity indices. He demolishes the former with a well-made 'data timing

dependency' point in respect of the HPC's 'poorly informed analysis' 126 and in respect of the latter

he stresses that executive pay should be compared against profits, not equity indices. 127 He also

stresses the link between pay levels and company size.

Barty states: 'if a CEO is successful they should be paid accordingly. The fatal flaw in the system is

that executives do not suffer a loss if they fail – there remain rewards for failure' and 'this is a key

issue of the principal agent problem. If you are an owner/entrepreneur and the company you own

fails you bear the loss. Currently, if you are an executive and you fail the shareholders bear almost

all the loss'. 128 This echoes the thrust of Gerald Garvey's and Todd Milbourn's views. 129 Barty

comments that: 'while salaries have slightly doubled since 1998, bonuses have more than

quadrupled and LTI payments are up tenfold' (the figures for STI payments though have broadly

tracked EPS growth). 130

The reason for stressing Barty's findings is that, as pointed out by Main on LTIs, RCs feel constrained

by the institutional shareholder guidelines' focus on comparative TSR performance. Having said this,

more recent versions of the ABI guidelines refer to absolute operating performance measures being

acceptable, provided these are ones shareholders would see as reflecting the long-term performance

¹²⁶ Barty, note 125.

¹²⁷ Barty, note 58, 14.

¹²⁸ Barty, note 58, 17.

Gerald Garvey and Todd Milbourn 'Assymetric Benchmarking in Compensation: Executives are Paid for

Good Luck but not Penalised for Bad' (2006) Journal of Financial Economics 82 (1) 197 -226.

¹³⁰ Barty, note 128.

[33]

of the company (this has led over time to 'bifurcated' or 'trifurcated' LTI metrics being adopted, part comparative TSR and part absolute business performance). 131

This paper's finding regarding RCs' determination of executive pay is that the regulation that started with Cadbury has been beneficial, but RCs' task has grown ever harder. Barty's view is that this requires 'increased professionalisation of the non-executive director role.' 132

Findings: Regime for disclosure of UK executive pay 4.3.

The term 'disclosure' is really a short cut for describing both the publication of directors' pay packages (each director, by package component and overall) and also say-on-pay provisions. The UK initially had simply the former (introduced post-Greenbury), the latter was introduced by the DRR advisory vote (in 2002). The binding vote on remuneration policy (plus the 'single pay figure') was recently added. So we can see movement from the pre-Cadbury 'banded emoluments' figure, to now where the level of disclosure is extremely high. It is too simplistic to argue however that because the level of directors' pay has increased massively since disclosure that this is responsible for the increase (RCs have always had access to remuneration consultants' pay survey data).

This paper has already covered Knight's and Barty's criticisms of the most recent say-on-pay developments. No doubt some disclosure compromises were necessary to produce a single figure enabling cross-company comparisons to be easily made, but it should have been possible to formulate more real life/accurate valuation methodologies.

¹³¹ ABI 'Principles of Executive Remuneration', note 25, 10-11.

¹³² Barty, note 58, 20.

Over the past 35 years the UK disclosure regime has improved dramatically for the better, but it remains work in progress. Both in the UK and EU, the respective say-on-pay consultation exercises (2011) revealed a far from overwhelming demand for more legislation – but the UK has now moved to the combined advisory/binding vote process and it looks as if the EU will do the same. This makes it all the more important that no opportunity is lost to make the actual disclosure format adopted as helpful as possible.

4.4. Findings: Institutional shareholders

Main's points regarding institutional shareholders are important. ¹³³ Apart from distinguishing the UK from the US (this is changing though in recent years, with the growing importance of ISS voting recommendations to US institutional shareholders regarding say-on-pay issues), it underlines that UK institutional shareholder guidelines have been an important factor in shaping executive pay since the 1980s.

The ABI has been most active (however some commentators maintain that RREV/ISS now takes pole position, due to ISS' US link), ¹³⁴ with publications in 2012¹³⁵ and 2013. ¹³⁶ The FRC's UKSC¹³⁷ and its publications on 'comply or explain' provide much detail on UK practice and requirements

¹³⁴ New Bridge Street 2013 'RREV & NAPF UK Remuneration Guidance 2012' (<u>www.newbridgestreet.com</u>).

¹³³ Main, note 1, 8.

¹³⁵ ABI 'Comply or Explain Investor Expectations and Current Practices' (2012).

¹³⁶ ABI 'Improving Corporate Governance and Shareholder Engagement' (2013) https://www.abi.org.uk/insurance-and-savings/Topics-and-issues/Investment-and-... Accessed 9th June 2014.

¹³⁷ UKSC, note 33.

FRC 'What Constitutes an Explanation under Comply or Explain' (2012) < https://www.frc.org.uk/Our-Work/Publications/Corporate-Governance/What-constitutes-an-explanation-under-comply-or-ex.pdf Accessed 10th June 2014.

for institutional shareholders, as does the Government's Response to the Kay Review.¹³⁹ The ABI's 2013 publication states: 'the reciprocal of the accountability of the board to shareholders is the responsibility of shareholders to be proactive in the discharge of their stewardship responsibilities'.¹⁴⁰

The UKSC¹⁴¹ applies on a 'comply or explain' basis, setting out the principles of effective stewardship by investors. In practice though there are many difficulties/conflicts involved, as covered in Simon Wong's 2010 paper¹⁴². He states: '[A]s the dominant owners of listed companies in many developed markets, institutional shareholders have been under increasing pressure to act as responsible shareholders'.¹⁴³ He believes: 'stewardship is not in their genetic makeup'.¹⁴⁴ Wong notes: 'inappropriate performance metrics and financial arrangements that promote trading and short-term returns', 'executive portfolio diversification that makes monitoring difficult', a 'lengthening share ownership chain that weakens an "owner mindset"', 'a misguided interpretation of fiduciary duty that accords excessive deference to quantifiable data at the expense of qualitative factors' and a 'flawed business model and governance approach of passive funds'.¹⁴⁵

¹³⁹ BIS 'Ensuring Equity Markets Support Long-Term Growth The Government Response to the Kay Review' (November 2012) BIS, 2012.

¹⁴⁰ ABI, note 136.

¹⁴¹ UKSC, note 33, 4.

¹⁴² Simon Wong 'Why Stewardship is Proving Elusive for Institutional Investors' (2010) <https://ssrn.com/abstract=1635662> Accessed 24th June 2014.

¹⁴³ Wong, note 142, 406.

¹⁴⁴ Wong, note 143.

¹⁴⁵ Wong, note 143.

There are dangers in asset managers rewarding themselves for delivering short-term results and comparative, rather than absolute, performance generates rewards. Another issue is where asset managers are rewarded for bringing in new funds: 'rather than expanding existing assets through superior investment performance'. 146 Wong considers: 'the starting point is to lengthen the performance review time period and reduce emphasis on relative returns'. He cites a US value

asset manager: 'five-to-ten year basis, since a market cycle is at least that long'. 148

Joseph Bachelder refers to 'quarterly capitalism'. He questions the effectiveness of the 'oversight' institutional shareholders can provide regarding executive pay in investee companies (as compared to the board of directors). Bachelder notes: '[U]nfortunately, TSR has become a dominant measure in the thinking of institutional shareholders, and their proxy advisors, regarding executive pay. To a significant extent, a stock market metric has been substituted for the numerous and often complex considerations (...) necessary to evaluate executive pay programmes at investee companies'. 149

Tom Powdrill makes the point: '[R]egrettably, however, there are no signs that the UK 's institutional shareholders are likely to champion a shift away from performance-related reward any time soon. In general they remain implicitly wedded to a view of executive motivation where incentives can be designed to elicit the right behaviour'. 150 He refers to 'the new big idea in the investment community is 'career shares' whereby executives are required to hold at least some share awards

¹⁴⁶ Wong, note 142, 407.

¹⁴⁷ Wong, note 142, 410.

¹⁴⁸ Wong, note 147.

¹⁴⁹ Joseph Bachelder 'Institutional Shareholders and their Oversight of Executive Compensation' (2012) https://www.jebachelder.com/articles/120703html Accessed 9th June 2014.

150 Tom Powdrill 'The Failure of Executive Incentive Schemes' (Renewal 2001) < http://www.renewal.org.uk/articles/the-failure-of-executive-incentive-schemes/> Accessed 27th May 2014.

until retirement (...) this seems to be a non-starter from a motivational point of view, since recipients

will put very little value on rewards that lie a long way into the future.'151

Although some of Powdrill's criticisms can be attributed to his strongly-held view that a focus on the

structure of executive pay 'does not address the political problem of growing executive reward', 152

his point is that institutional shareholders are part of part of the 'executive pay problem' - in that

they look at the structure of pay, as opposed to whether in his words there are "problems with

performance pay" '. 153

The Kay Review sets out John Kay's suggested 'foundation for future developments in public and

regulatory policy and market practice in the investment chain'. BIS's Response refers to Kay's

recommendations on better alignment between pay and long-term performance for company

directors and asset managers. BIS's Recommendation 13 on 'career shares' accepts that Kay's

prescription is 'sensible' (i.e., that LTIs for EDs should only be provided in the form of 'career

shares'), but it does not favour 'blanket regulation'. 156

BIS's Response notes that 'a number of institutional shareholders have set out clearly that they

expect companies' remuneration policies to be much simpler and include incentive plans which are

¹⁵¹ Powdrill, note 150, 6.

¹⁵² Powdrill, note 150, 2.

¹⁵³ Powdrill, note 152.

154 'The Kay Review of UK Equity Markets and Long-Term Decision Making: Final Report' (2012) <a href="https://www.bis.gov.uk/assets/biscore/business-law/docs/k/12-917-Kay-review-of-equity-markets-final-docs/k/12-917-Kay-review-o

report:pdf> Accessed 6th June 2014.

¹⁵⁵ BIS, note 139.

¹⁵⁶ BIS, note 139, 14.

[38]

genuinely long-term in nature'157 - referring to Hermes's 2012 discussion paper on proposed

reforms to UK executive remuneration. The government takes the same view regarding asset

managers' remuneration (Recommendation 16): 'asset management firms should similarly structure

managers' remuneration so as to align the interests of asset managers with the interests and

timescales of their clients' 158. They propose that pay should not be linked to short-term

performance of the investment fund or asset management firm but rather a 'long-term performance

incentive should be provided in the form of an investment in the fund (either directly or via the firm)

to be held at least until the manager is no longer responsible for that fund'. 159 One can see here that

Kay, Lord Myners (in his 2013 comments to the House of Commons BIS Committee¹⁶⁰) and the

government are making broadly similar points.

Institutional shareholder remuneration guidelines for investee companies still feature comparative

TSR performance (it could be argued that this metric, and the particular way it is generally employed

in an LTI context, mean that it is best used only as an 'underpin' to absolute business performance

measures) and seek to avoid 'rewards for failure', rather than incentivising strong and sustained

absolute performance. So in a way company management and institutional investors are in the

same boat – the former are subject to mandatory IMS (quarterly reporting) and the latter to short-

term fund performance considerations. It may be that the EU will, in due course, remove the

quarterly reporting requirement from the Transparency Directive.

¹⁵⁷ BIS, note 139, 30.

¹⁵⁸ BIS, note 139, 31.

¹⁵⁹ BIS, note 158.

¹⁶⁰ House of Commons Business, Innovation and Skills Committee, note 40.

[39]

4.5. Psychology of performance-related pay

Powdrill considers 'human motivation is more complicated than mainstream corporate governance, and its emphasis on incentive schemes assumes'.¹⁶¹ He asserts that 'repeated attempts to redesign incentive schemes have diverted shareholder attention away from the overall scale of rewards. Indeed, until relatively recently some asset managers made it almost a point of principle that their interest in remuneration was limited to the way it was structured' and that 'directors and business lobbyists often seek to defend large overall packages on the basis that much of it is performance-related'.¹⁶² Powdrill contrasts the 'two major camps in the argument over the psychology of incentives are those informed by behaviourism and those who favour what has latterly become known as self-determination theory'.¹⁶³

Powdrill notes '[T]here is one interesting overlap between the two camps. Both believe that rewards may be ineffective if they are seen as controlling. This is significant, since in corporate governance debates incentive schemes are usually explicitly intended to control executive behaviour'.¹⁶⁴ Powdrill's conclusion is that: 'it seems unlikely that performance-related reward will make much of a difference to those who are highly-motivated', citing Kenneth Thomas 'so if you are successful in building high intrinsic motivation, don't expect your pay system to have a major positive effect on performance'.¹⁶⁵

¹⁶¹ Powdrill, note 139, 1.

¹⁶² Powdrill, note 139, 3.

¹⁶³ Powdrill, note 139, 4.

¹⁶⁴ Powdrill, note 163.

¹⁶⁵ Powdrill, note 139, 5.

The self-determination literature argues that extrinsic motivation, such as the incentive structures, can 'crowd out' intrinsic motivation to do the job well. This is picked up by Chuka Umunna, Labour's Shadow Business Secretary: (...) 'the heavy focus on the alignment of high powered incentives risks crowding out other more rounded but equally powerful intrinsic motivations of executives that are just as relevant to the company's success'. 1666

A detailed examination of 'the underlying human frailties that are exacerbated by variable pay' is Dimitros Contraros's 2012 article.¹⁶⁷ Regarding variable pay, he states: 'the prevalence of this concept within banking has produced negative consequences. Indeed, the motivation of high levels of remuneration is said to have driven executives to engage in excessive risk taking that has been held to be a contributory risk factor to the rise of the recession.'¹⁶⁸ The scenario is one of executives focusing on short-term profits and simply ignoring long-term performance aspects. Contraros's view is that the regulatory response to this (i.e., SYSC 19A – promoting a long-term time horizon and appropriate attention to risk-taking) will not work because 'the underlying factor of high levels of monetary incentives continue to be used'.¹⁶⁹

Contraros considered the rigid nature of SYSC 19A (including high levels of mandatory deferral in the payment of incentives and malus/clawback arrangements) could result in banks 'expanding the fixed component of pay to make up for the loss in variable remuneration'. He notes that there is

¹⁶⁶ Chuka Umunna 'Labour will Address Executive Pay and Rewards for Future'. Speech to the HPC and IPPR on 12th January 2012 <<u>https://www.labour.org.uk/labour-will-address-executive-pay. 2012-01-12</u>> Accessed 2nd July 2014.

¹⁶⁷ Dimitros Contraros 'Changes In Regulations On Executive Remuneration In UK Banks Have Achieved Little In Remedying the Underlying Human Frailties that are Exacerbated by Executive Pay' (2012) International Corporate Rescue, 9 (3) 209-218.

¹⁶⁸ Contraros, note 167, 209.

¹⁶⁹ Contraros, note 167, 210.

¹⁷⁰ Contraros, note 167, 211.

already evidence this is happening, with strong basic salary increases.¹⁷¹ Contraros notes the longer-term focus introduced in SYSC 19A, but argues that 'the regulation addresses only half the problem'.¹⁷² His concern is that 'the use of variable incentives and performance targets to attract and motivate executives will continue to narrow their focus and fail to acknowledge lateral considerations of ethics, honesty, integrity and risks'.¹⁷³

Certainly, Main's RC interviewees were 'quite simply sceptical of the efficiency of the process' of choosing the pay elements and the strengths of their link to performance, with one stating: '[T]his motivation business is "phooey". People do the best job they can'. Main refers to the tension 'that exists within the remuneration committee between "Performance" on the one hand (achieving an effective agency theory type pay mechanism, thereby strategically aligning incentives) and "Conformance" on the other'. The latter's emphasis is on being able to demonstrate on an expost basis that the payment outcomes conform to corporate governance guidelines/codes.

4.6. Findings: Remuneration committee advisors/in-house executive compensation HR specialists

Remuneration consultants tend to work for one of the major employee benefit consulting firms or, alternatively, a Big 4 accounting firm. There is criticism of their activities. Umunna argues that: 'the role of remuneration consultants must be looked at (...) there are widespread concerns that these consultancies are ratcheting up pay here too'. The identifies '[P]art of the problem is that – in

¹⁷¹ Contraros, note 167, 212.

¹⁷² Contraros, note 167, 214.

¹⁷³ Contraros, note 167, 217.

¹⁷⁴ Main, note 1, 20.

¹⁷⁵ Main, note 1, 21.

¹⁷⁶ Umunna, note 166, 5-6.

their advisory role to remuneration committees - the consultants owe their duty to the Board and

not to shareholders. This needs to be looked at, along with the risk of conflict where consultants

are advising both executive management and non-executive directors on remuneration'. 177

Although Umunna does state: 'I am aware of the voluntary guidelines to prevent remuneration

consultants cross-selling services', 178 he considers binding rules should be put in place to prevent

conflicts of interest. He mentions lawyers by way of comparison. Apart from the fact that many of

the UK's leading remuneration consultants are actually professionally qualified as lawyers,

accountants or actuaries (and work for firms that have business codes in place, authorised/regulated

by the FRC or similar), Umunna disregards the VC's underlying principle that 'the role of consultants

is not to make decisions'. 179

If remuneration consultants had a duty to shareholders, this would mean that the RC could not look

to their consultants as being 'their advisors'. Even if it were a 'dual' duty (i.e., to the RC and

shareholders) this would entail the remuneration consultants having two 'masters'. The present

arrangement is straightforward and the line of accountability to shareholders is explicit and easily

understood.

There is potential for conflicts of interest to arise in the situation where the appointed remuneration

consultants work for a firm that provides other services to the company concerned, but the way this

is best dealt with is via disclosure and various other safeguards. An appointed remuneration

committee advisor knows that he/she should not advise executive management without first

obtaining permission from the RC Chair.

¹⁷⁷ Umunna, note 166, 6.

¹⁷⁸ Umunna, note 177.

¹⁷⁹ VC, note 35.

[43]

In recent years, FTSE 100 companies have moved towards having an in-house executive compensation specialist working in HR. The Main/TW Study referred to earlier found that '[A] supportive and independently-minded HR function whose role vis-à-vis the RC is clear 'is one of the key success factors in making a remuneration committee successful'. This seems entirely sensible.

An in-house executive compensation specialist may potentially be over-influenced by executive management, and may therefore be tempted to 'manipulate' the independent remuneration consultant's advice. The appointed remuneration consultant will have direct access to the RC Chair if any such concerns manifest themselves. Generally, RC Chairs are keen to have excellent liaison/input between the in-house executive compensation specialist and the appointed remuneration consultants, as this minimises the danger of the latter's advice being delivered in a vacuum/not taking on board legitimate interests of executive management.

4.7. Findings: Benefits-v-obligations of UK regulatory regime

The UK debate on executive pay tends to conflate regulation with allegedly high pay levels/'rewards for failure'. This is understandable given the sort of 'rewards for failure' reflected in Barty's case studies. As Barty states regarding the Shareholders' Spring of 2012: 'this suggests that shareholders have finally had enough of executives who persist in rewarding themselves for substandard performance'. The HPC also majors on the ever-widening pay gap between company

¹⁸¹ Barty, note 58, 38-54.

¹⁸⁰ TW/Main, note 120.

¹⁸² Barty, note 58, 7.

boards and that of their workers (it is indicative that the title of the relevant article is: '[E]xecutive pay increases despite attempt at regulation'). 183

The objectives of regulation may include limits on executive pay levels, but few would argue that the purpose of regulation is simply to constrain/cap executive pay. If this were the case, then UK executive pay regulation to date would have been a disaster. Pay levels have indeed soared; however, a more objective view is surely that the regulation of executive pay is about far more than simply attempting to restrain pay levels.

Barty has the correct take on all this. The key concern is 'rewards for failure'. Accordingly, regulation should focus on structuring executive pay in ways that oblige executives to share the downside suffered by shareholders when a business is unsuccessful (and vice versa). Although Powdrill would doubtless argue 'they are focusing on structure again', that would be seen by many commentators as being something of a counsel of perfection.

Greenbury's emphasis was on RCs' duties and accountabilities, together with enhanced disclosure of directors' pay. The pay aspect was limited to the exhortation that pay levels should be no higher than necessary. True, stress was placed in both Greenbury and Hampel on pay-for-performance, but this - plus subsequent codes/regulation/guidelines - is a world away from 'hard-wired' caps on executive pay. The focus instead is on transparency (so shareholders know how much directors are paid and the pay-performance linkage) and accountability. In this context, UK pay regulation over the past 35 years has been very beneficial. It justifies the obligations imposed, but detailed disclosure improvements are still required and the pay-performance linkage needs reform.

¹⁸³ Deborah Hargreaves, HPC, quoted in Hywl Roberts, 'Executive Pay increases Despite Attempt at Regulation' (HR Magazine 2nd June 2014) < http://www.hrmagazine.co.uk/hro/news/1144482/executive-pay-increases- despite-attempt-regulation > Accessed 3rd July 2014.

CHAPTER 5

5.1. Conclusions

UK executive pay regulation over the past 35 years has resulted in a far more transparent and accountable regime. On pay-performance linkage in particular though, much remains to be done regarding 'rewards for failure', the need for a longer-term time horizon and LTI design generally. Commentators may dispute whether regulation alone can remedy the perceived problems. For example, those who consider that executive pay is simply far too high argue that regulation could resolve this (even politicians who are not particularly 'left leaning' take this view sometimes; e.g., the House of Commons Treasury Committee's comment 'it should be the FSA's function to regulate levels of the amounts of pay in the banking sector'). ¹⁸⁴

Those whose principal concern is 'rewards for failure', such as Barty, promote the use of deferral and 'clawback' arrangements – proposing that '50% of all variable compensation is deferred for a minimum of five years, with no vesting to be faster than straight line. As a result 150% of average variable compensation would be available for 'clawback' in the case of underperformance'. This approach has more in common with Powdrill's than some might appreciate. Powdrill mentions the PwC/LSE research project into the psychology of incentives: 'most executives surveyed said they were driven by more than money, and many also reported that incentive schemes did not motivate them'. PwC concludes: '[E]xecutives are risk-averse, don't like complexity and discount deferred pay (...) we have had to pay executives more to compensate. If pay better reflected executive

¹⁸⁴ House of Commons Treasury Committee 'Banking Crisis: Reforming Corporate Governance and Pay in the City' (2009), 22.

¹⁸⁵ Barty, note 58, 55.

¹⁸⁶ Powdrill, note 165.

psychology, maybe it could be lower'. 187 Although Powdrill considers that 'institutions are unlikely to

champion a shift away from performance-reward any time soon' - and is likely to be correct in this

regard – the TW/Main 2013 Study of institutional shareholders' views does reveal some common

ground. On pay-performance linkage institutional shareholders accepted that higher leverage

can increase the likelihood of unintended consequences in the working of incentives.

This is relevant to the 'lottery issue' of EDs seeking high LTI opportunity because until fairly recently

the institutional shareholder guidelines used effectively to stipulate (due to the 'no vesting below

median comparative TSR performance provisions) that there was a 50:50 chance that none of an LTI

award will vest. On top of this, the chances of vesting were very timing/data dependent .

The TW/Main Study also showed that institutional shareholders are keen 'to emphasise executive

shareholdings over the long-term '(...) including shareholding requirements, deferrals and longer

vesting/holding periods for long-term incentives'. 189 What is stressed is not just incentive metrics

but also the alignment of remuneration with strategy in terms of time horizon. Key additional points

raised by institutional shareholders were simplifying LTIs and reducing pay leverage (with

consequentially lower award values).

¹⁸⁷ Powdrill, note 139, 6.

¹⁸⁸ Katharine Turner 'Executive Compensation: Investors' View on the New Executive Pay Environment in the UK' (*Towers Watson* 2013) <www.towerswatson.com> Accessed 5th June 2014.

JK (10We13 Wut3011 2013) \www.towe13Wat3011.com/ Accessed Stillatile 2014

¹⁸⁹ TW/Main, note 188.

[47]

Interestingly, only one of the institutional investors consulted their bondholder/fixed income colleagues. Bondholders tend to remain silent on executive pay issues (this would probably not remain the case if companies were to adopt Alex Edmans's proposal that CEOs should be paid via a combination of debt and equity). ¹⁹⁰ The overall conclusion of the TW/Main Study is that '[F]und managers in general view pay increases subordinate to questions about the overall business strategy of investee companies'. ¹⁹¹ Kevin Keasey argues companies' executive pay arrangements have allowed institutional shareholders to keep their distance and minimise monitoring efforts and active engagement'. ¹⁹²

apace. There are limits too on how closely institutional shareholders can become engaged with their investee companies. Main's research shows what a difficult task RCs face in terms of professionalism, time commitment and review of payment outcomes. The solution to the UK's executive pay debate does not lie primarily in more regulation. This is underlined by Contraros when he states there is a 'need to prevent the negative elements of performance-based remuneration that were just as, if not more, responsible for the financial crisis as the weaknesses in remuneration structures themselves'. This is also echoed by Stephen Haddrill's comment: '[R]emuneration of executives on the Board must also incentivise them to put the company's well-being before their own'. Contraros's reference to 'ethics, honesty, integrity and risks' is important in this context.

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¹⁹⁰ Alex Edmans 'New Thinking on Executive Compensation: Pay CEOs with Debt' (*VOX EU* 13 July 2010) < http://www.voxeu.org/article/new-thinking-executive-compensation-pay-ceos-debt Accessed 3rd June 2014.

¹⁹¹ TW/Main, note 188.

¹⁹² Kevin Keasey 'Executive Compensation in the UK' (2006) Journal of Financial Regulation and Compliance, 14 (3) 235-241.

¹⁹³ Contraros, note 167, 218

¹⁹⁴ Stephen Haddrill of FRC, in speech given on 26th April 2013 < https://www.frc.org.uk/news> Accessed 16th July 2014.

In relation to financial services, John Plender states: 'the financial system appears to have become

an ethics-free zone' and 'at a personal level bonuses took precedence over virtually everything,

including the customer (...)[A]s long as incentives are at odds with ethical requirements, common

decency will be a minority pursuit. Scandals are inevitable'. Plender states: 'boards have simply

failed to recognise that pay and incentives were encouraging behaviour that was at odds with the

claimed values of the organisation'. He argues that there needs to be 'a retreat from the obsession

with punishing corporations rather than senior executives'. His concern is that: '[M]odestly refining

the carrots and using the wrong sticks is a poor formula for rebuilding the moral capital stock. There

has to be a more radical way'.

Anthony Hilton refers to Andrew Smithers's words: '[M]odern incentives have increased the

difference between the short-term interests of management and the long-term interests of

shareholders (...)[M]odern incentives are thus contrary to the interests of long-term shareholders'. 196

Smithers's view is that managers are obsessed with their STIs. Hilton states: 'the whole idea of

engaging with underperforming companies is a mistaken attack on the symptoms of corporate

decline, and this prevents there being a proper focus on the root cause of decline, which is to be

found in the way top executives are paid'.

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¹⁹⁵ John Plender 'The Crisis Shows Moral Capital in Secular Decline' *Financial Times* (London, 10th June 2014).

¹⁹⁶ Anthony Hilton 'Shake Up Executive Pay for a Real Bonus' *Evening Standard* (London, 3rd July 2014), 58.

5.2. Recommendations

Social cohesion is threatened by rancorous criticisms of executive pay — with diversion away from the real goal of how best to achieve sustainable economic growth and enhanced prosperity of the population generally, to a Them-v-Us conflict. Further work will be required to formulate robust improvements that secure the buy-in of key parties - but some initial recommendations are set out below.

Recommendation 1: Regulation.

The regulatory provisions which came into force this year should be given time to bed-down. Any review will probably take place anyway, on the first to occur of a change of government, another economic downturn or a series of corporate scandals. In due course, review consideration should be given to implementing Knight's disclosure proposals (particularly on 'realisable value'), plus Barty's (on deferral of variable pay) and also addressing the disclosure valuation issues discussed already in relation to LTIs and pensions. Further global initiatives on regulation and corporate governance codes/remuneration guidelines would also be welcome, but are not covered in this paper.

Recommendation 2: Institutional shareholders.

Kay's Investor Forum should devote efforts to institutional investors' 'short-termism' and their flawed remuneration incentives. Once institutional shareholders have taken on their own challenges, they should be better placed to introduce remuneration guidelines that promote a long-term mind set and rewards for EDs. It is encouraging that since Main's 2007 findings there is now less reliance in UK LTIs on comparative TSR, in favour of using that metric in combination with an

absolute business performance measure(s). Institutional shareholders should also address the situation where a RC can be caught between the Scylla of one set of guidelines and the Charybdis of another (e.g., in respect of a particular LTI design feature).

Recommendation 3: Remuneration committees.

Main's research puts paid to any suggestion that, due to the improvements in RC governance/practice post-Cadbury, nothing further needs to be done. RCs undoubtedly important role as directors generally (e.g., on company strategy) needs to be supplemented by greater 'professionalism' in terms of the RC being thoroughly committed, as Main recommends, to 'calibrating the LTI with critical success factors of the company's business strategy' and to 'examining the entire portfolio of unvested and vested – but unexercised - executive reward while considering the composition of the latest year's reward'. 197

Implementing Main's key recommendations will inevitably require additional RC training (perhaps even introduction of a formal 'ticket' for RC Chairs, at least) and time devoted to reading papers/meetings/communicating with EDs and institutional shareholders. There needs to be greater recognition and appreciation of the value of RC Chairs (who should be highly experienced in both remuneration and business matters). NEDs should be well remunerated for devoting the time needed to fulfil their duties. As Aine Hurley states: '[M]atching the structure and quantum of remuneration to the precise needs of the particular company is one of the most important, if not the most important, roles in the success and/or survival of the business'. 198

¹⁹⁷ Main, note 2, 38.

Aine Hurley, Virginia Bottomley and Colin Wall (2008) Odgers Berndtson Newsletter www.odgersberndtson.co.uk.

Recommendation 4: Remuneration committee advisors/in-house executive compensation HR

specialists.

UK remuneration consultants agree to be bound by the VC, are subject to their respective employing

firms' business conduct protocols, and in many cases are additionally bound by codes put in place by

their own professional bodies. Therefore, the burden of proving any necessity for additional

regulatory controls on remuneration consultants should be on those who make them.

In-house executive compensation HR specialists are, ironically, not only subject to more risk of being

'leant on' by corporate management but are also not bound by the VC (as they do not act as

appointed independent advisors to the RC). One way to promote higher professional standards in

respect of both remuneration committee advisors and in-house executive compensation specialists

would be to establish a professional qualification (on a licence-to-practise basis) for at least the

former (many of the latter are recruited from the ranks of the former anyway).

Recommendation 5: Remuneration packages.

The structure of UK incentive packages needs reform. EDs regard LTIs as a complete 'lottery' and

massively discount the value of LTIs at the time of award. EDs' argument runs that to secure any

vesting value they need to remain in service for at least three years in normal circumstances (the

Fidelity initiative for a 'five-year hold' is currently trending the period up to five years), plus often a

comparative TSR hurdle needs to be attained (with a straight line vesting schedule to upper quartile

comparative performance attainment) – so their own company's own performance may well not be

the only or key determinant of vesting. LTI opportunity has increased because EDs may seek to

'max out' in the performance cycles, perhaps one cycle in three, where there may be solid

'bounceback' between previous poor performance and current solid performance. This increases

the chances of 'rewards for failure' occurring.

EDs also focus on STI opportunity – where a single year performance time horizon gives better 'line

of sight'. RCs have collaborated in this process because they feel, as Main found in his research, far

more comfortable in setting absolute business performance metrics and 'calibration' to annual

business budgets/strategy. 199 This unvirtuous circle is completed by institutional shareholders who,

despite articulating a long-term interest, are driven by their own short-term demons (in terms of

retaining mandates/confidence of their own investors).

EDs, RCs and institutional shareholders are all thinking too short-term. A starting point would be to

accept that the UK's incentive pay regime is somewhat broken - and fixing it will require co-

operation between the parties concerned. Barty is correct in arguing that compensation needs to

be tied to the long-term performance of companies: 'recently more compensation is being paid out

in shares, but the average period over which incentive programmes are assessed is three years,

which we believe is too short a time to truly reflect the long-term performance of a company.' ²⁰⁰ He

states: '[T]he extension of long-term incentive plans to five years would result in some pay would be

exposed to the performance of the company over ten years thereby truly linking pay to the long-

term success of the company'.201 Barty additionally proposes that 50% of all variable pay (STI and

LTI) should be deferred for a minimum of five years. The combination of a five-year performance

¹⁹⁹ Main, note 2, 17.

²⁰⁰ Barty, note 58, 8.

²⁰¹ Barty, note 58, 9.

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period, with the deferred portion paid out on a straight line over the next five years, is a sound

concept – but needs other LTI design changes as well if it is to work effectively.

Extending the performance period to five years, and 'leaking out' deferred payouts over the

following five, is an excellent counter to 'rewards for failure' (with strong 'clawback' provisions), and

would only reward genuinely long-term success'. However, it does not avoid the issues raised in

EDs' perception that current UK LTI performance conditions stipulated by institutional shareholders

are too comparative and insufficiently geared off absolute company performance. The solution is to

build on Barty's proposals by adding in elements of the PwC/LSE Study referred to by Powdrill.²⁰²

This provides a future paradigm for UK incentives that is a more practical, real-world solution than

adopting Powdrill's 'purist' approach.

Barty is not so much concerned about executive pay levels as such, he is worried about 'rewards for

future' – whereas Powdrill is very much of the view that executive pay is too high and incentives are

part of the problem. In this light, Powdrill's criticism of 'career shares' is understandable - and is

supported in certain respects by the government's refusal to give explicit legislative support to Kay's

proposals in this regard²⁰³ (Lord Myners also sees the practical difficulties in the 'career share'

concept²⁰⁴) – but TW/Main's Study shows that 'career shares' have considerable performance

characteristics, including limiting 'rewards for failure'. ²⁰⁵ Barty's proposals capture the best points of

'career shares' without actually going down that route. This is a pragmatic approach – focusing on

²⁰² Powdrill, note 150, 5–6.

²⁰³ House of Commons BIS Committee, note 139, 30.

²⁰⁴ House of Commons BIS Committee, note 139, 28.

²⁰⁵ Main 'New Ideas to Reward Sustained Performance' (*Towers Watson* 2011) < <u>www.towerswatson.com</u>>

Accessed 5th June 2014.

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the long-term nature of five-year rolling performance periods, whilst avoiding institutional

shareholder concerns over the whole concept of 'career shares'.

The key point is that the UK's current executive incentives regime needs to change to being longer-

term in focus, whilst mitigating the downsides in LTI participant perception otherwise inherent in

this. EDs' natural concern regarding long LTI performance periods is understandable, but can be

reduced by using metrics they feel they can influence and which reward them commensurately.

Recommendation 6: Corporate ethics/behaviour.

Regulation has its limits. Commentators may argue about where these lie, but the need for sound

business ethics and behaviour runs through the whole UK executive pay debate. Responsible

capitalism – on which the UK's prosperity depends – demands that all parties, whether board

directors generally, RC members (and their external/internal advisors), institutional shareholders

and other stakeholders, must pay due regard to the ethical considerations referred to by Contraros

and Plender. The difficulties involved in promoting and securing adherence to such behaviour are

admittedly large – particularly in a world where competing territories may seek to secure business

advantage/regulatory arbitrage - but this makes it all the more essential to rise to the challenge.

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